North AL Chapter, FBA
SYMPOSIUM ON
GOVERNMENT ACQUISITION
Recent Developments
In Government
Contracting

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Open Systems ArchitectureUnderstanding and Using Data Rights

Better Buying Power



DOD OPEN SYSTEMS ARCHITECTURE AND DATA RIGHTS TEAM

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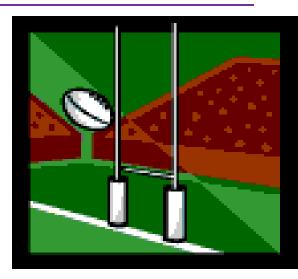
Crafting a Market Place Maturing the Defense Contracting Environment

Defining Our Future

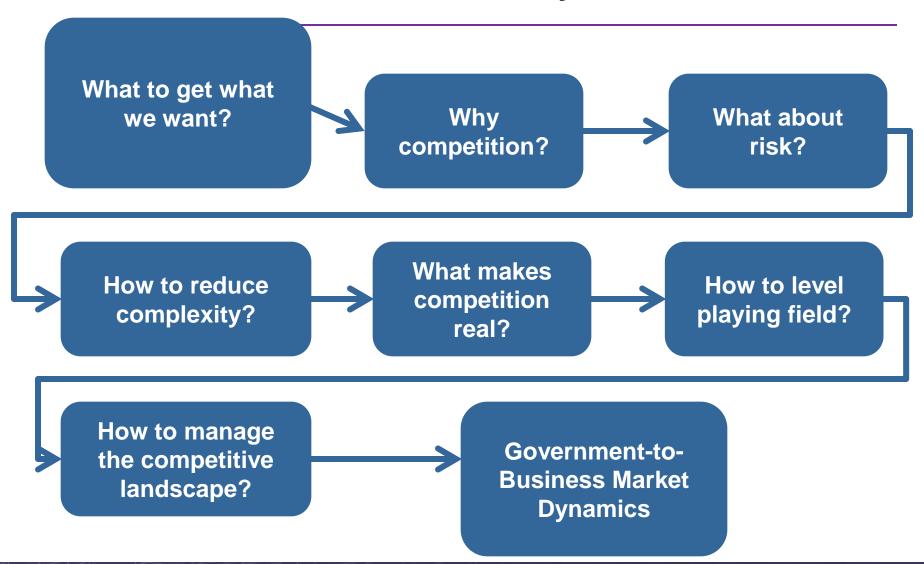
Risk-prudent competition

- Interoperability
- Acquire Payloads separate from Platforms
- Level playing field with wider access to innovation





The Need for a New Market Dynamic



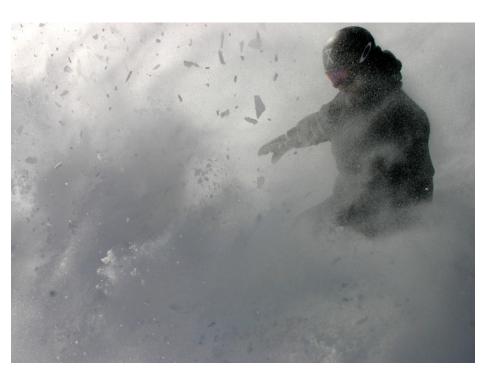
Market Entrance Barriers



Level Playing Fields



Obscure Landscape

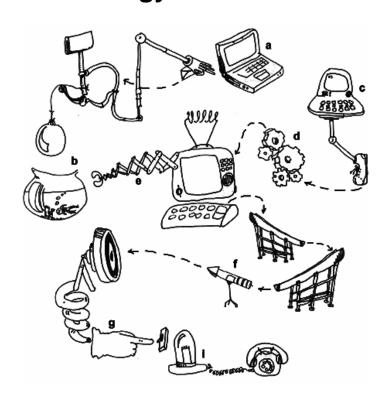


Transparency = Opportunity



Technology-centric architecture

Business-centric architectures





Many Different Voices



Consistent Contract Language



We Need Innovation and Lower Price

- Leadership Wants
 - Enduring solutions

"Better Buying Power ...it's really about a set of activities designed to control cost and designed to get better business deals, to have more competition, to start affordable programs."

Center for Strategic and International Studies speech

Feb 2012

- Lower-cost methods for delivering capability
- Access to innovation
- Industry Has the Ability Naval OA Report to Congress
 - SEWIP
 - UCS
 - FACE
 - A-RCI/SWFTS



Hon. Frank Kendall

Industry is ready. The environment is set.

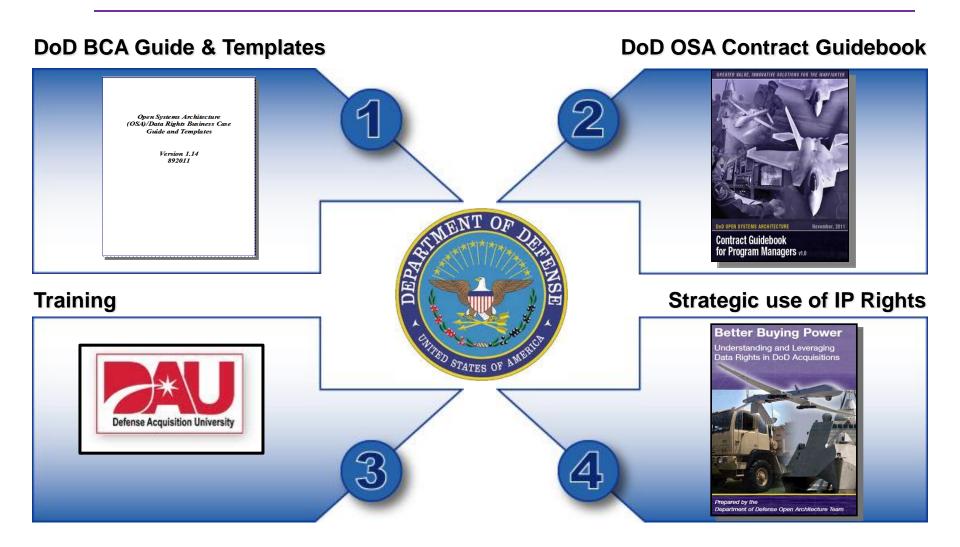
Open Systems Architecture An Integrated Business and Technical Strategy

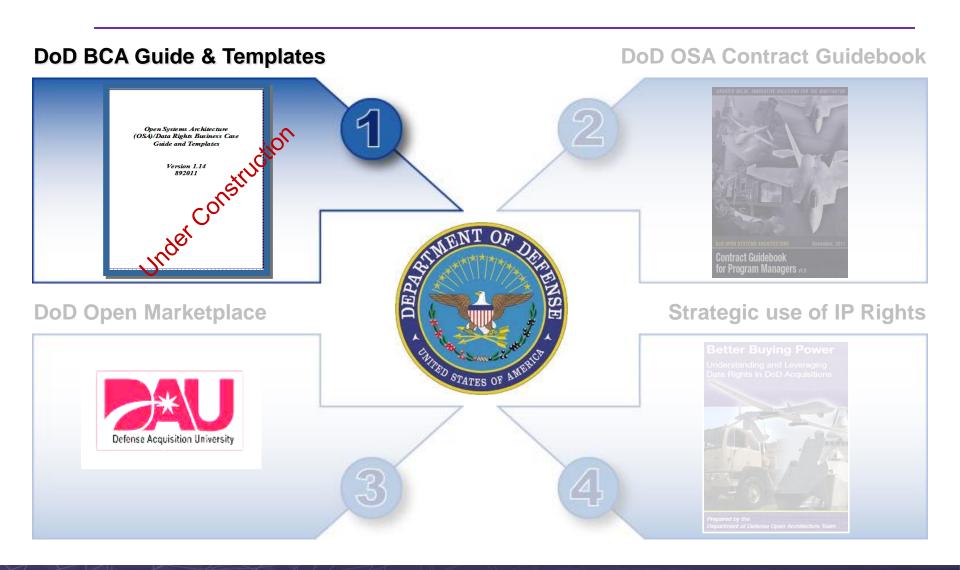
- OSA = Technical Architecture
 - Open standards, published key interfaces, full design disclosure
 - Modular, loosely coupled but highly cohesive
- OSA = Open Business Model
 - Transparency and leveraging of innovation across the Enterprise
 - Sharing risk, asset reuse and reduced total ownership costs
- Data Rights = License Rights for Technical Data and Computer Software
- Vendor Lock = Can't bring in new players or exercise acquisition choices
- A Successful Open System Architecture can be;
 - Added to

- Replaced
- Supported

Modified

- Removed
- . . . by different vendors throughout the life cycle





Better Buying Power Promoting Real and Sustained Competition for the Life Cycle



OFF

MEMORANDUM FOR

SUBJECT: Better Buyin Defense Spending

On June 28, I wr and warfighter by impro supporting our forces at highest priority for the I continuing responsibility ahead, but we will not he achieve what economist MORE. This memorane

Secretary Gates Initiative, of which this

Alob Dillion of the \$700 billion defense budget that is spent annually on contracts for goods (weapons, electronics, fivel, facilities etc., amounting to about \$200 billion) and services (IT services (IT services, facilities uplees, weapons system maintenance, transportation, etc., amounting to about another \$200 billion). We estimate that the efficiencies transportation, etc., amounting to about another \$200 billion). We estimate that the efficiencies trageted by this Cuidance can make a significant contribution to achieving the \$100 billion redirection of defense younget by Secretary Lyun over the next five purposes that is sought by Secretary Lyun over the next five years.

Since June, the senior leadership of the acquisition community – the Component Acquisition Executives (CAEs), senior logistications and systems command leaders, OSD officials, and program executive officers (PEOs) and program managers (PMs) – has been meeting regularly with me to inform and craft this Guidance. We have analyzed data on the Department's practices, expenditures, and outcomes and examined various options for changing our practices. We have sought to base the specific actions I am directing today on the best data the Department has available to it. In some cases, however, this data is very limited. In these cases, the Guidance makes provision for future adjustments as experience and data accumulate so that unintended consequences can be detected and mitigated. We have conducted some preliminary estimates of the dollar savings anticipated from each action based on reasonable and gradual, but steady and determined, progress against a clear goal and confirmed that they can indeed be substantial.

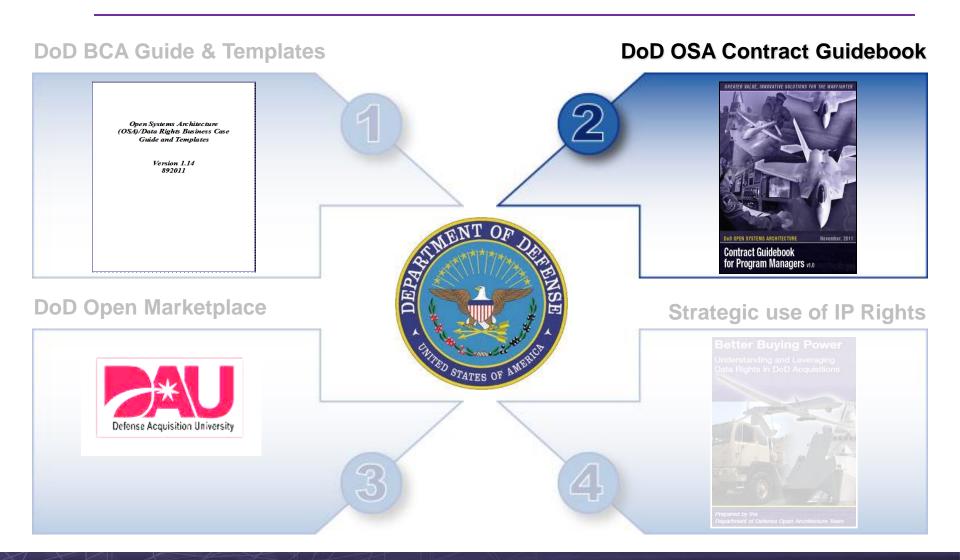
Changing our business practices will require the continued close involvement of others. We have sought out the best ideas and imitatives from industry, many of which have been adopted in this Guidance. We have also sought the input of outside experts with decades of experience in defense accusition.





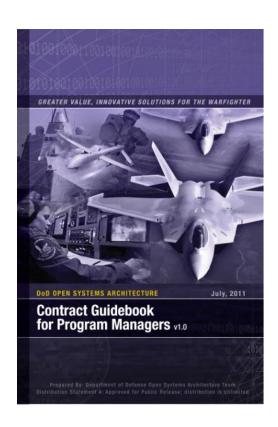


https://acc.dau.mil/bbpgovonly



The DoD OSA Contract Guidebook for PMs can help you

- Leverage a consistent message to Industry
- Reduce our risk in contracting:
 - Statement of Work
 - Deliverables
 - Instructions to Offerors and Grading Criteria
- Checklists to ensure we get OSA products
- Leverage Data Rights for the life cycle
- Capture OSA Best Practices for the program
 - Early-and-often Design Disclosure
 - Breaking Vendor Lock
 - Peer Reviews for technology evaluation
 - Minimize duplication / maximize Enterprise value



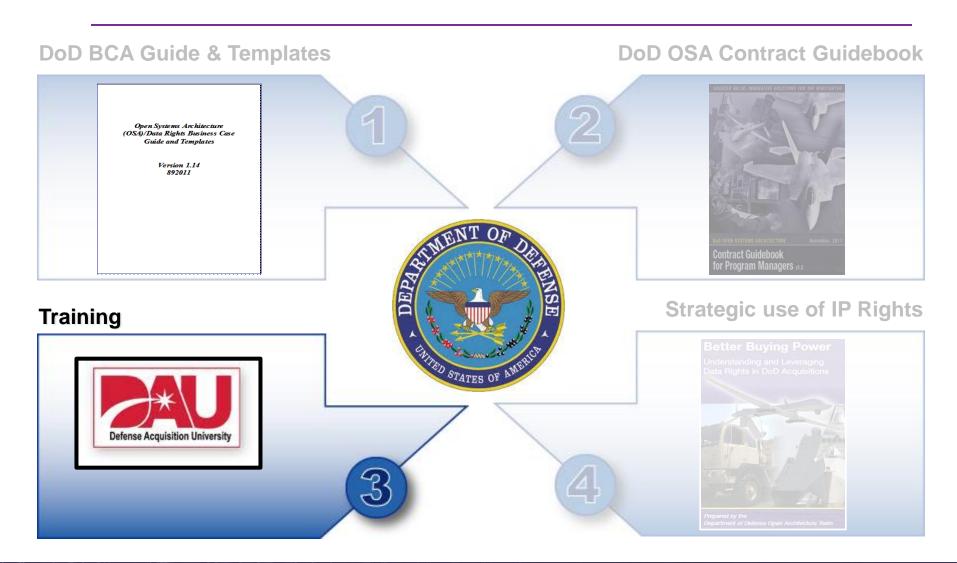
https://acc.dau.mil/osaguidebook

DoD OSA Contract Guidebook V 1.0

Differences from V 0.1 (December 2011)

- Improved guidance on data rights licensing strategy and business modeling
- 2. Rewrote the Open Source Software Guidance
- 3. Rewrote the Introduction

- 4. Updated and revised material on Data Rights
- 5. Resolved inconsistencies across the chapters and appendices
- 6. Participation by all services, OSD OGC and DAU by subject matter experts from different disciplines



Training Materials Available – and More on the Way

- 1. Begin the Transformation
- DoD Open Systems Architecture, CLE012

Basic knowledge on OSA



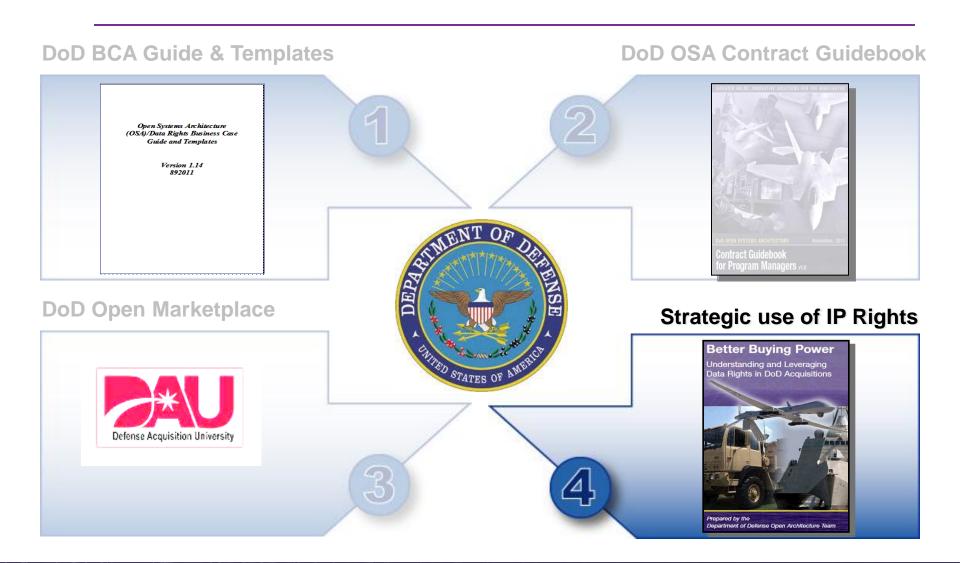
- 4. Be a Part of the Transformation:
- DoD OSA Web Site httsp://acc.dau.mil/osa
- Forge.mil/communityBusiness Innovation Initiative



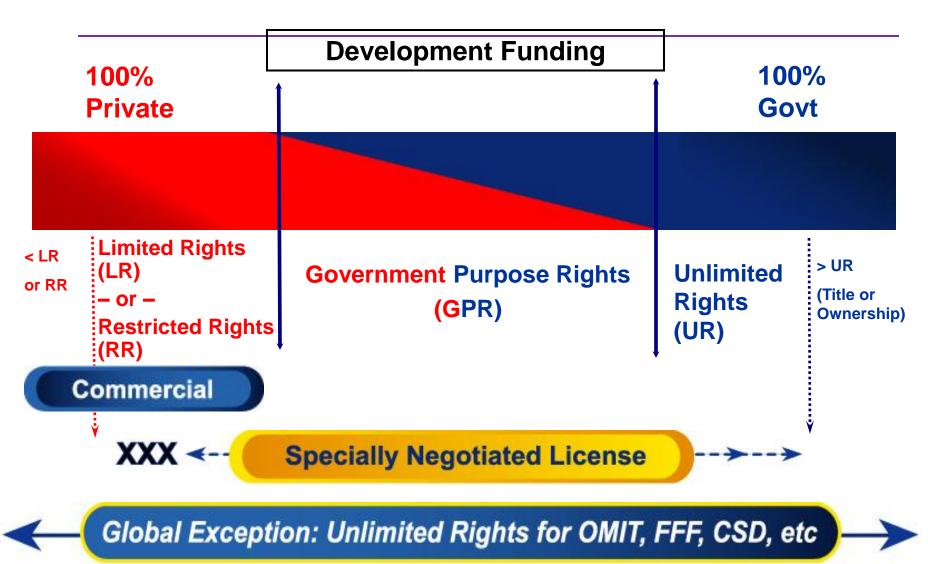
- Intellectual Property and Data Rights, CLE068
- How to use Government rights to data

- 3. Move from "I believe" to "I know how"
- Software Reuse, CLE041
- OSA Targeted Training DAU
- Contract Guidebook 3-day (Under Development)



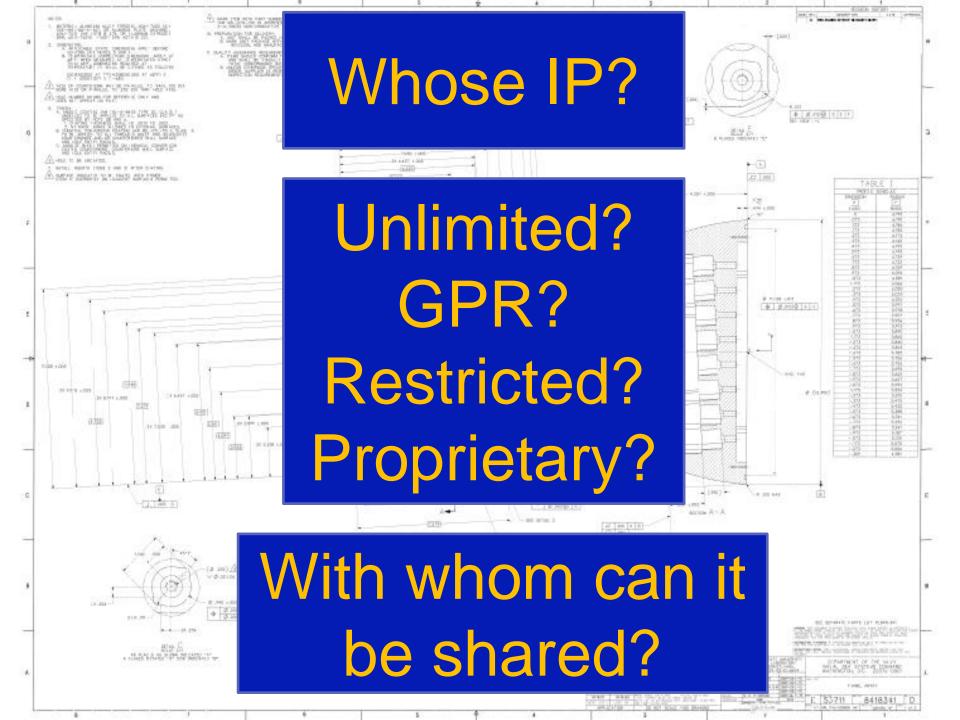


Data for Competition Does Not Have to Cost More Money





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Approaches to Breaking Vendor Lock

Establish an Environment for Change

- Publish the intent to compete
- Establish Gov't/Industry/Academia forum
- Establish a Flexible Contracting Approach

Leverage and Exercise Data Rights

- Assess what you have/need
- Require delivery of non-delivered CDRLs and assert data rights

Change approach to Systems Engineering

- Develop a common architecture across a product line or similar Programs of Record
- Functionally decompose legacy **Programs**





- · Create an alternative
- Limit Integrator role
- Share GPR for next competition
- Inject OSA through technical insertions
- Use Government Labs for Integration

Incentivize Good Behavior

- Vendor-to-vendor cooperation past performance evaluation
- Associate contractors sink/swim together



Lock

Change Contracts

- Incentive fees
- Include OSA as part of evaluation
- Reward reuse in evaluation Criteria



Case Study: ONR SEWIP Program

- •Multi-Function Electronic Warfare (MFEW) was prototype by Office of Naval Research (ONR)
- ONR asserted Government Purpose Rights (GPR) on most of the hardware and software
- •Surface Electronic Warfare Improvement Program (SEWIP)
 - Productionized MFEW
 - Provided MFEW GPR data as GFI with the RFP
- SEWIP RFP rights were evaluated (Contract Guidebook)
- The RFP required priced option for data and data rights and included evaluation criteria on that option in the RFP
- This resulted in all offerors addressing data rights
- Some IRAD offered as GPR
- The Government got a better price and better performance



Message to Industry

 The DoD is moving out on OSA, asserting our Data Rights and pursuing competition to get a better deal

More opportunities to win work by competing

- Platform,
- System,
- Component



We will use competition more aggressively
Breaking Vendor Lock and getting a better deal is our

responsibility

Leadership Challenge

Can a qualified third party – Big or Small . . .

- Add,
- Modify,
- Replace,
- Remove, or
- Provide support
- ... based on open standards and published interfaces.

Backup